



Republic of Rwanda

Ministry of Gender and
Family Promotion

ANNUAL NARRATIVE REPORT 2024-2025 FY

Our Vision

Creating a conducive environment for family stability, gender equality, and child protection towards sustainable development.

MINISTER'S FOREWORD



Dear Partners,

I am pleased to share with you the Annual Narrative Report of the Ministry of Gender and Family Promotion for the Financial year 2024/2025. This report shows the good work we have done together to promote gender equality and support families in Rwanda.

I sincerely thank all our partners and stakeholders for your strong support. Your efforts have helped us to achieve important results in protecting children, empowering women

and girls, and building safe and resilient families.

Even though we have made progress, some problems still affect our communities. These include gender-based violence, child abuse, stunting and malnutrition. With the leadership of His Excellency Paul Kagame, President of the Republic of Rwanda, and by working together, we are taking steps to solve these challenges.

As we move forward, I encourage all of us to stay committed to supporting every Rwandan family. Let us continue working together to build a country where everyone can live in peace, safety, and dignity.

Thank you for your continued support.

Sincerely,

UWIMANA Consolée

Minister of Gender and Family Promotion

ABBREVIATION AND ACRONYMS

50MAWSP	50 Million African Women Speak Platform
AUC	African Union Commission
AUDA-NEPAD	African Union Development Agency – New Partnership for Africa's Development
BDF	Business Development Fund
CMU	Carnegie Mellon University
CNJ	National Youth Council
CoK	City of Kigali
CSOs	Civil Society Organizations
CSW69	Commission on the Status of Women – 69th Session
FBOs	Faith-Based Organizations
FY	Financial Year
GBV	Gender-Based Violence
GEPMI	Gender Economic Policy Management Initiative
GEWE	Gender Equality and Women Empowerment
GTA	Gender Transformative Approach
HIV	Human Immunodeficiency Virus
HLIs	Higher Learning Institutions
IDP	Integrated Development Program
ILPD	Institute of Legal Practice and Development
IOSCs	Isange One Stop Centers
IPRC	Integrated Polytechnic Regional Centre
IZU	Inshuti z'Umuryango
MIGEPROF	Ministry of Gender and Family Promotion
NCDA	National Child Development Agency
NCPD	National Council of Persons with Disabilities
NGFC	National Gender and Family Cluster
NGM	National Gender Machinery
NGOs	Non-Governmental Organizations
NWC	National Women's Council
PS	Permanent Secretary
RALGA	Rwanda Association of Local Government Authorities
RIB	Rwanda Investigation Bureau
RICA	Rwanda Institute for Conservation Agriculture
STEM	Science, Technology, Engineering and Mathematics
UN Women	United Nations Entity for Gender Equality and the Empowerment of Women
UNHCR	United Nations High Commissioner for Refugees
UWI	Umugoroba w'Imiryango

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EXECUTIVE SUMMARY

During the fiscal year 2024/2025, the Ministry of Gender and Family Promotion (MIGEPROF) implemented wide-ranging programs focused on promoting gender equality, strengthening family resilience, preventing gender-based violence (GBV), and empowering women and girls across Rwanda.

In the area of family promotion and GBV prevention, MIGEPROF conducted monitoring and evaluation (M&E) visits in all provinces and the City of Kigali to follow up on resolutions from coordination meetings. Five coordination meetings were conducted with stakeholders to address key family-related issues, including child abuse, malnutrition, and teenage pregnancies. The functionality of Umugoroba w'Imiryango (UWI) forums was assessed in 15 districts, and training was provided to UWI representatives in the City of Kigali. Three awareness campaigns on positive parenting were conducted, reaching over 3,918 people.

MIGEPROF also followed up on reintegration efforts in nine Integrated Development Program (IDP) Model Villages and conducted targeted campaigns on teenage pregnancy prevention in 14 districts. GBV clinics were held in five districts, benefiting teen mothers and their children with integrated services. In total, 35,461 GBV victims received comprehensive support through Isange One Stop Centers (IOSCs).

Under the gender promotion and women's empowerment, MIGEPROF supported initiatives including the professional internship program for 100 young female graduates, training for women and girls in mining, and digital empowerment workshops for 122 women entrepreneurs. Gender dialogues were held in 15 higher learning institutions and 460 people were trained on gender equality through community outreach. The Ministry also conducted an impact assessment of the Gender Economic Policy Management Initiative (GEPMI) and celebrated international events, such as the 2025 International Women's Day and Rwanda's active participation in CSW69 in New York.

In planning and performance tracking, the Ministry submitted gender and family-related priorities to NST2 sectors and developed planning documents for FY 2025/2026, including the Budget Proposal, MTEF, and Imihigo. A midterm M&E review was conducted in the Western Province, and eight joint M&E visits were carried out with partners such as SOS, BRAC Rwanda, Trocaire, and RWARRI. Additional M&E efforts evaluated GBV clinics, UWI functionality, training of girls and women in mining, the internship program for young graduates, and implementation of coordination resolutions.

Through these interventions, MIGEPROF reinforced its commitment to building a safe, resilient, and gender-equal society in line with national strategies and international commitments. The Ministry acknowledges the continued partnership and support of all stakeholders in advancing gender and family priorities across Rwanda.

0. GENERAL INTRODUCTION

The Ministry of Gender and Family Promotion (MIGEPROF) is honored to present the Annual Narrative Report for the fiscal year 2024–2025. This report outlines key achievements and progress made in advancing gender equality, promoting family promotion, protecting children's rights, preventing and responding to gender-based violence, and empowering women across Rwanda.

Over the course of the year, the Ministry prioritized the strengthening of family resilience through comprehensive awareness campaigns, the provision of support services for victims of gender-based violence, and extensive community outreach on gender equality and child protection.

This report highlights the Ministry's key interventions, demonstrating MIGEPROF's strong commitment to promoting safe and resilient families. It also emphasizes the importance of working together with stakeholders and partners to achieve long-term development goals aligned with national priorities and strategies.

1. FAMILY WELFARE AND FIGHT AGAINST GENDER-BASED VIOLENCE

The Constitution of the Republic of Rwanda recognizes the family as the foundation and cornerstone of Rwandan society. In the 2024–2025 fiscal year, MIGEPROF prioritized family welfare and the fight against gender-based violence (GBV) through key interventions set out in its Annual Action Plan. These interventions were guided by national priorities, aiming to strengthen family protection, promote positive parenting, and prevent GBV in all its forms.

1.1. Monitoring and Evaluation of recommendations from previous Coordination Meetings.

During the 2024–2025 fiscal year, monitoring activities were conducted across the four provinces and the City of Kigali to follow up on the implementation of recommendations arising from provincial coordination dialogues aimed at strengthening family cohesion. These monitoring visits provided an opportunity to assess progress, identify challenges, and reinforce accountability at the local level. The Western Province was monitored from 6th to 9th August 2024, followed by the Eastern Province on 4th October 2024. The Northern Province

was visited on 15th January 2025, while monitoring in the Southern Province took place from 29th to 31st January 2025. The City of Kigali was also monitored on 31st January 2025.

Key findings highlighted in the M&E

While progress was made in implementing the resolutions, the evaluation findings indicate that some recommendations require more attention.

- ☞ Some families are still in conflicts and need assistance to resolve them.
- ☞ Some teen mothers don't provide timely information on GBV cases.
- ☞ Some parents still do not understand the importance of ECD and need to be mobilized for awareness and engagement.
- ☞ Some UWI committees are incomplete and need to be fully filled.

1.2. Mid- term Monitoring and Evaluation of recommendations from Coordination Meeting in Western province

On 6th September 2024, a coordination meeting was held in the Western Province to address key family and community issues such as family conflicts, child malnutrition, school dropouts, child defilement, and poor hygiene. Seven resolutions were adopted. An evaluation was conducted from 17th –20th June 2025 by MIGEPROF, MINALOC, Rwanda National Police, and provincial authorities to assess the progress made.

Table 1: Findings of M&E for resolutions of coordination Meeting/Western

Resolution	Issue addressed	Key findings	Implementation rate
1	Family Conflicts	Families were identified, but root causes not analyzed; minimal follow-up.	30%
2	Teenage Pregnancy & Child Defilement	Many cases not reported; justice not served; some girls still live with perpetrators.	20%
3	School Dropouts	No updated dropout records in 2024/2025; mid-year dropouts not tracked.	20%
4	Family Cohesion & GBV Prevention	Included in performance plans, but no joint planning with partners.	50%
5	Isange One Stop Center Services	Services provided, but reintegration and civil document support lacking due to poor coordination.	40%
6	Gender Accountability Days (GAD)	GADs held in all districts, but poor reporting and limited community follow-up.	60%

7	Malnutrition & Early Childhood Development (ECD)	Malnutrition still high; ECD centers exist but are few and underperforming.	70%
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1.3. Conducting coordination meetings with stakeholders

During the 2024–2025 fiscal year, MIGEPROF conducted five coordination meetings with stakeholders in the Western, Eastern, Northern, and Southern Provinces, and the City of Kigali to address family-related issues such as gender-based violence (GBV), child abuse, teenage pregnancy, malnutrition, and street children.

Each meeting included presentations on the implementation of previous resolutions, IOSC performance, and updates on the new Law No. 71/2024 governing persons and families.

Key findings across provinces

- Persistent family conflicts and informal unions.
- High rates of GBV, with women being the majority of victims.
- Challenges in IOSC service delivery, including staff shortages and reintegration.
- Better coordination and clear responsibilities are needed among institutions and stakeholders.

Common resolutions from coordination meetings

- 👉 Improving support for families and promoting positive parenting.
- 👉 Improving IOSC services and legal follow-up for GBV cases.
- 👉 Supporting informal unions to transition into legal marriages.
- 👉 Integrating family welfare issues into district performance contracts.
- 👉 Encouraging gender equality through events like Gender Accountability.



Hon. Minister UWIMANA Consolee and leaders who attended the Coordination Meeting/Northern Province

1.4. Training of UWI representatives from the City of Kigali.

A total of 94 representatives from the Umugoroba w'Imiryango (UWI) committees operating in the three districts of the City of Kigali; Nyarugenge, Gasabo, and Kicukiro; were trained on preventing family-related issues. A TOT was attended by 94 (110.6%) of the initially planned 85 representatives, showing strong participation and commitment from community-based structures.

Training focused on:

- Prevention and response to gender-based violence (GBV);
- Family conflicts, and teenage pregnancies;
- Promoting gender equality and equity;
- Characteristics of a safe and resilient family;
- Establishment of Early Childhood Development (ECD) centers and combating malnutrition.

Table 2: Participation in UWI training

NO	Districts	Trainers/ Trainees at Sector Level	Trainers/ Trainees at District Level	Participants
1	KICUKIRO	30	6	26
2	NYARUGENGE	30	6	31
3	GASABO	45	6	37
Grand total		105	18	94

1.5. Monitoring and Evaluation on the functionality of Umugoroba w'Imiryango (UWI)

MIGEPROF conducted field visits to assess the functionality of Umugoroba w'Imiryango (UWI) in 15 Districts (Nyabihu, Rutsiro, Ngororero, Musanze, Burera, Gicumbi, Rulindo, Gatsibo, Nyagatare, Ngoma, Rwamagana, Nyamagabe, Ruhango, Huye, and Gisagara). Each month, topics were developed and shared with districts to guide UWI sessions and ensure that meetings focused on relevant topics.

Achievements

- Educating positive parenting.
- Changing participants' mindsets through family dialogues.
- Helping families to resolve conflicts and restore peace.
- Promoting gender equality and teamwork between men and women.

Challenges highlighted

- Low participation of men and youth.
- Some families still struggle to understand gender equality principles.

- UWI committees lack training, electronic devices for reporting purpose, and uniforms for identification.

Recommendations on UWI functionality

- 👉 Continue sensitizing men and youth to participate in the UWI.
- 👉 Provide trainings for UWI committees where they have not yet been conducted.
- 👉 Strengthen efforts to educate the community on gender equality.
- 👉 Trainings to better understand and fulfill their responsibilities.
- 👉 Smartphones to facilitate digital reporting.
- 👉 Educational materials related to the forum's discussion topics to be shared on time.



UWI session in Nyakabanga Village, Gitaraga Cell, Murama Sector, Ngoma District.

1.6. Celebration of International Days

1.6.1. International Day for the Elimination of Violence against Women and Girls (16 Days of Activism)

The annual "16 Days of Activism" campaign was observed nationwide from 25th November to 10th December 2024 under the theme "A Family Free from Violence." The campaign featured several impactful activities including a high-level launch event on 25th November 2024 which brought together key stakeholders for dialogue under the campaign theme. Media engagement was sustained throughout the period, using TV, radio, and other channels to disseminate anti-violence messages. Symbolically, the Kigali Convention Centre dome was

illuminated in orange as a powerful visual statement of commitment to the cause. On 1st December 2024, a Car-Free Day event in Kigali was used to carry out public awareness activities, reaching large segments of the population in an open and engaging environment.



Participants in high-level launch of 16 days of activism on 25th November 2024

1.6.2. International Day of Families

The International Day of Families (IDF) was celebrated in all districts under the local theme “*Ibiganiro byiza, Ireme ry’umuryango*,” which encouraged community-level dialogue for family transformation. At the national level, the celebration took place on 18th May, 2025 in the City of Kigali and included the SMART UWI program, which was broadcast live across all three districts of the city. The program was used by local leaders to urge citizens to prioritize constructive family dialogue and build stronger families.

1.7. Follow up on reintegration of Families in IDP Model Villages.

All nine (100%) planned Integrated Development Program Model Village (IDPMV) sites were successfully visited. These included *Rugerero, Karama, Kivugiza, Munini, Horezo, Kinigi, Rweru, Gishuro, and Mpazi*.

Table3: IDP model villages visited

No.	IDP Model Village	Challenges identified
1	Horezo	<ul style="list-style-type: none"> - 13 houses with faulty solar panels and 4 blocked latrines - Need for leadership training (gender, cohabitation, GBV, parenting, values) - Vocational graduates lack toolkits - Poor hygiene among ECD children. - Unclean kitchens (smoke)

		<ul style="list-style-type: none"> - Youth poultry project losses (dead chickens, egg market issues, roof damage) - Strong winds threaten houses
2	Rugerero	<ul style="list-style-type: none"> - Poor management in poultry and agriculture projects - 5 families in conflict - One teen mother needs school materials
3	Kinigi	<ul style="list-style-type: none"> - No housing ownership documents - 4 million RWF unpaid poultry feed - Poultry project not profitable - Poor kitchen hygiene - Unpaid water bills (CRB defaulters) - Wastewater issues - Exposed electrical wires - Family conflicts - Structural house issues (leaking roofs, etc.)
4	Rweru	<ul style="list-style-type: none"> - No house ownership documents - Poor hygiene (kitchen smoke, livestock in compounds) - 2 teenage pregnancies needing support - Weak electricity in some houses - Errors in civil registration - Structural issues (poor shelters, uncovered latrines, blocked water tanks, broken windows/doors)
5	Karama	<ul style="list-style-type: none"> - No land ownership documents - Teenage pregnancy (17-year-old enrolled in TVET) - One family in ongoing conflict under counseling
6	Cyivugiza	<ul style="list-style-type: none"> - Two families face domestic violence - Village hygiene and cleanliness need improvement
7	Munini	<ul style="list-style-type: none"> - No unresolved challenges reported - No malnourished children, all children in school, no teenage pregnancies, no family conflicts
8	Mpazi	<ul style="list-style-type: none"> - Lack of garbage bins (pubelles) for waste management
9	Gishuro	<ul style="list-style-type: none"> - Broken maize milling machine - 8 families received poor farmland; only 1 relocated so far

1.8. Integrated campaign on teenage pregnancy prevention



Campaign on teenage pregnancies prevention/Rwamagana

An integrated campaign targeting the prevention of teenage pregnancies was successfully conducted in all 14 targeted districts: Gatsibo, Kayonza, Ngoma, Huye, Nyaruguru, Gicumbi, Gasabo, Kicukiro, Nyarugenge, Nyabihu, Rubavu, Karongi, Rwamagana, and Gakenke,

achieving 100% coverage. This campaign aimed to sensitize adolescents, parents, and communities on reproductive health, rights, and responsibilities, thereby contributing to the reduction of teenage pregnancy rates.

1.9. Awareness campaign on positive parenting and child responsiveness

Three awareness campaigns on positive parenting and child responsiveness were successfully conducted as planned in three districts, achieving 100% implementation. The campaigns took place in Nyabihu, Gatsibo, and Ruhango Districts, reaching a total of 3,918 individuals. These efforts aimed to strengthen parenting skills and promote responsive caregiving to improve child well-being at the community level.

Table 4: Participants in awareness campaigns on positive parenting and child responsiveness

No.	District	People reached
1	Nyabihu	2,079
2	Gatsibo	478
3	Ruhango	1,361
	Total	3,918

1.10. Disseminating policies, laws, guidelines and behavior change communication tools.

The Ministry of Gender and Family Promotion, together with key partners working to prevent Gender-Based Violence (GBV), child abuse, and to promote family promotion, carried out several planned activities during the 2024-2025 FY.

Laws, guidelines, and behavior change communication materials aimed at preventing GBV and child abuse were shared with local leaders, Civil Society Organizations (CSOs), Faith-Based Organizations (FBOs), and community structures.

A total of 16,827 people were reached. In addition, 1,214 copies of key materials were distributed, including 1,004 copies of *Tuganire Mwana Wanjye* and 210 copies of *Agaciro Kanjye*.

Table 5: Number of people reached in Dissemination of laws, guidelines, ...

Category	Number of individuals reached
Community Members	3,599
Students	12,135
Other adults	1,093
Total	16,827

1.11. Improving skills of representatives from local leaders, and community structures on family promotion and GBV prevention

A total of 4,083 individuals were reached through training and awareness-raising activities. This included 2,666 representatives from targeted institutions, local leaders, and community structures who were trained on key topics such as family promotion, prevention of sexual harassment in the workplace, and the prevention and response to gender-based violence

(GBV) and child defilement. In addition, 1,417 individuals were engaged through a combined activities strategy, which enabled the full achievement of the set targets, reaching 100% of the intended beneficiaries.



Training in Nyarugenge District



Training in Nyamasheke District

1.12. Training of community policing members on GBV prevention and response mechanisms

A total 1,647 members of community policing structures and District staff were trained on GBV prevention and response mechanisms. Of these, 1,023 individuals were capacitated across 11 Districts namely Ngororero, Rutsiro, Nyabihu, Ruhango, Muhanga, Kamonyi, Rusizi, Kayonza, Kirehe, Nyamagabe, and Nyanza. The remaining 624 participants were trained from 5 to 8 May 2025 in Districts of the City of Kigali (Gasabo, Nyarugenge, Kicukiro), as well as in Rulindo, Bugesera, and Rwamagana.



Community policing members in training at Kayonza

1.13. Support GBV& Child abuse victims to access Medical Services and Non-Medical Services

The Government of Rwanda established ISANGE One Stop Centers (IOSCs) at District Hospitals as a good solution for quickly supporting GBV victims with medical and non-medical services as a way of saving their life.

A total of 35,461 GBV victims representing 100% of those reached IOSCs received integrated services that included both medical and non-medical support, such as psychosocial counseling, legal assistance, and reintegration.

1.14. Conducting GBV clinics on fighting against economical, physical, emotional, and sexual violence

Every year, MIGEPROF with partners conduct community outreaches in fighting all forms GBV; In these outreaches, Teen mothers and their children are provided with different services at the sites, namely psychosocial counseling, HIV and non-communicable diseases testing, legal advices, legal orientation, information on sexual and reproductive health, child civil registration, among others.

In the fiscal year 2024–2025, Gender-Based Violence (GBV) clinics addressing economic, physical, emotional, and sexual violence were conducted in the districts of Gisagara, Ngoma, Burera, Nyaruguru, and Ngororero.

Table 6: Teen mothers served in GBV clinics

No.	Districts	Teen Mothers
1	Gisagara	114
2	Ngoma	120
3	Burera	118
4	Nyaruguru	122
5	Ngororero	52
Total		526

2. GENDER PROMOTION AND WOMEN EMPOWERMENT PROGRAMS

2.1. Gender Economic Policy Management Initiative (GEPMI) Impact assessment

In June 2025, the Ministry of Gender and Family Promotion (MIGEPROF) conducted an assessment of the Gender Economic Policy Management Initiative (GEPMI) to evaluate its impact on strengthening gender-responsive planning, budgeting, and policy implementation.

Key Findings from assessment:

- Most institutions (92.3%) conduct gender analysis before interventions.
- 87.2% of respondents understand the Gender Budget Statement (GBS).
- Institutions increasingly integrate gender into poverty reduction, private sector development, and planning processes.
- Majority believe women are more affected by poverty (76.9%) and that unpaid care work remains a burden on women (66.7%).
- Men are viewed as allies in gender equality promotion (76.9%), though some misconceptions persist.
- 48.7% consider the 30% quota system still relevant across all sectors.

2.2. Gender Equality training for the Private Sector and Media Houses

In January 2025, MIGEPROF, in collaboration with UN Women, conducted a three-day gender mainstreaming training for 42 Private Sector Federation (PSF) staff (48% male, 52% female). The training covered key topics such as gender concepts, GBV prevention, gender statistics, gender-responsive budgeting, and the Gender Equality Seal Certification.



Participants in media training workshop on gender transformative media coverage held in Musanze

Later, from May 27th –30th, 2025, MIGEPROF held a Gender Transformative Approach (GTA) training for 33 media professionals from CSOs. The training focused on gender concepts, power dynamics, GBV (including tech-facilitated violence), and ethical, gender-responsive journalism. Pre- and post-tests showed improved knowledge. Participants recommended ongoing training, longer sessions, and practical tools for gender-transformative reporting.

2.3. Conducting community outreach on Gender Equality

During the 2024–2025 fiscal year, MIGEPROF trained 460 individuals from the districts of Musanze, Gisagara, Huye, Muhanga, Nyaruguru, Rutsiro, and Gicumbi to promote gender equality and strengthen community ownership of gender-responsive practices in governance, health, and development.



DG Silas NGAYABOSHYA was facilitating the training in Gicumbi District

2.4. Gender dialogues in higher learning institutions

Efforts to reach youth and future leaders were also successful, with 15 higher learning institutions engaged in planned outreach activities. These included PIASS (Karongi and Huye campuses), Kepler Kigali College, HANIKA Integrated Polytechnic, RULI Higher Institute of Health, ULK Gisenyi campus, IPRC Kigali, Carnegie Mellon University (CMU), University of Rwanda's CMHS (Kigali and Rwamagana campuses), UR-CBE, ILPD, African Christian College (ACC), MUHABURA Integrated Polytechnic, and Rwanda Institute for Conservation Agriculture (RICA). These institutions hosted interactive sessions on gender equality, targeting both students and staff to cultivate a more gender-aware academic environment.



Students and staff
in dialogue at RULI

Students and management staff of RULI Higher Institute of Health attended dialogue

2.5. Gender-Transformative Approach (GTA) training in Gakenke District.

Between April and June 2025, MIGEPROF intensified efforts to promote gender equality by scaling up gender-transformative interventions and building stakeholder capacity through targeted training and community engagement.

Key recorded achievements: 17,167 individuals were reached

- 27 staff from National Gender Machinery Institutions
 - 34 district leaders
 - 31 supervisors of Community Health Workers (CHWs)
 - 194 Inshuti z'Umuryango (IZUs) and their partners
 - 19 Good Governance Officers
 - 1,202 CHWs and their partners
 - 834 sector, cell, and village leaders
-
- 5,360 parents reached through group education activities led by trained CHWs.
 - 9,270 community members reached through broader community outreach cam



During the launch, The Minister expressed optimism that the gender-transformative intervention is contributing to changing harmful gender norms and promoting male involvement in parenting, caregiving, and GBV prevention, thereby strengthening families in Gakenke District. She commended RWAMREC for the positive outcomes in Gakenke, Musanze, and Burera, and highlighted the importance of the holistic approach combining community sessions with hygiene, legal marriage, income-generating activities to support family wellbeing.

Launching of the scaling up a gender-transformative intervention in Gakenke District.

2.6. Support fresh graduates (women and girls) with professional internship program in leadership

During the 2024–2025 fiscal year, MIGEPROF supported 100 girls through internship programs focused on leadership and entrepreneurship. The initiative aimed to equip participants with practical skills and professional opportunities, contributing to closing the gender gap in economic participation and leadership. On 26th March 2025, the Rwanda Association of Local Government Authorities (RALGA) organized the closing event of Edition 5 and the launch of Edition 6 of the internship program in local government for young female university graduate

The official closing of the fifth edition and launch of sixth cohorts took place on March 26th, 2025 and the Permanent Secretary represented the Hon. Minister of MIGEPROF as the Guest of Honor.



Mrs. Mireille BATAMULIZA, the PS in MIGEPROF representing the Hon. Minister of Gender and family Promotion, highlighted that; “As we conclude the fifth edition and inaugurate the sixth edition of our program for fresh female university graduates, we celebrate Rwanda’s unwavering commitment to gender equality and women’s empowerment. Our nation leads globally, with women holding 63.8% of seats in the Chamber of Deputies as of 2024. Women also comprise

52% of Cabinet members and 49.7% of judges and clerks. In local government, women occupy 45.2% of District Council positions.



Closing event of the edition 5 and launch of edition 6 of the internships program in Local Government for Young Female University Fresh Graduates

2.7. Reporting on Implementation of Solemn Declaration of Gender Equality in Rwanda

The Government of Rwanda submitted its 9th Country Report on the Implementation of the Solemn Declaration on Gender Equality in Africa (SDGEA) in June 2025, highlighting

progress made up to 2024. The report outlines achievements, challenges, and actions taken to advance gender equality and women's empowerment.

It reflects strong political will, supportive legal frameworks, and institutional mechanisms promoting women's rights. The report covers Rwanda's efforts in combating HIV/AIDS, promoting peace and security, preventing the use of child soldiers, addressing gender-based violence, and advancing gender parity in leadership. It also examines women's rights, access to land and property, education for girls, and the implementation of the Maputo Protocol.

2.8. 2024 Country Report on Women, Peace and Security in Rwanda

Rwanda's 2024 report highlights continued commitment to the Women, Peace and Security agenda through strong legal frameworks, inclusive policies, and institutional coordination. Key progress was made in prevention, participation, protection, relief and recovery, and addressing emerging threats. The Government remains dedicated to empowering women as active agents in peacebuilding and security, guided by the National Action Plan and the African Union's Continental Results Framework.

2.9. Support women and girls to acquire practical knowledge, and skills in the mining sector

MIGEPROF through the 2021 Revised National Gender Policy recognized that women are limited in key and better paid employment positions including the mining sector, and this led the sector to undertake measures that ensure equal and effective participation of women and men; girls and boys; in all environmental protection and natural resources programmes.

In 2024-2025 FY, in partnership with IPRC Kigali- Rutongo Campus, MIGEPROF supported 90 women and girls to acquire with skills and knowledge in mining sector.

2.10. Training on accessing 50 million African women speak and networking platforms.

The 50Million African Women Speak (50MAWSP) Networking Platform is a digital tool created to empower women entrepreneurs across Africa by providing opportunities for networking, knowledge exchange, and business development. A two-day training workshop was conducted for 122 women led or owned SMEs in Huye, Nyanza, Musanze and Rubavu Districts from 3rd -6th and 10th -13th December 2024, with aim of equipping women entrepreneurs with the skills needed to fully utilize the 50MAWSP platform, driving their business growth and economic empowerment.

Table 7: Participants in Training on 50MAWSP

DISTRICT	PARTICIPANTS		TOTAL
	FEMALE	MALE	
HUYE	22	1	23
NYANZA	29	1	30
RUBAVU	36	0	36
MUSANZE	33	0	33
TOTAL	120	2	122



DG Silas delivered closing remarks in Virunga Hotel/Musanze

2.11. Participation in the Conference of the Commission on the Status of Women (CSW 69)

The 69th Session of the Commission on the Status of Women (CSW69), held from 10th -21st March 2025 at UN Headquarters in New York, commemorated the 30th anniversary of the Beijing Declaration, focusing on reviewing progress and reinforcing gender equality commitments. Rwanda, a global leader in gender equality, played a prominent role through its national statement, high-level discussions, and co-hosting key events.

1. Key events and contributions of Rwanda

➤ Opening ceremony and political declaration

The Rwanda delegation attended the CSW69 opening session, where the UN Secretary-General underscored the urgency of advancing gender parity to meet the Sustainable Development Goals. Rwanda participated in the opening session, where a Political Declaration reaffirmed global gender equality commitments, reflecting Rwanda's influence on

global policy.

➤ Rwanda's National Statement on 13th March 2025

Delivered by the Chief Gender Monitor, she showcased Rwanda's progress in governance, financial inclusion, STEM, maternal health, and climate resilience, while calling for global investment to address STEM gaps, digital inclusion, gender norms, and SGBV.

2. Multiple high-level events attended to or cohosted by Rwanda

- Annual Ministerial Dialogue on Gender Parity.
- "Realizing the Promise of Beijing for Advancing Women in Leadership"
- AUC WGYD & AUDA-NEPAD Joint CSW69 Side-Event: *Beyond Beijing+30: Transformative Actions and Strategic Priorities for Advancing Gender Equality and Women's Empowerment in Africa*
- Commonwealth Consultation on National Women's Machineries
- High-Level Event: *30th Anniversary of the Beijing Declaration*
- Transforming Care – Progress, Challenges, and Future Directions in Men's Involvement in Care Work
- Bridging the Divide: *Men and Boys as Allies and Agents of Change to Feminism*
- Generation Equality Reception
- Voix et vécu francophones: *Des solutions du terrain à Beijing+30*
- Equality Before the Law in Rwanda – Gains, Gaps, and Future Reforms

For the next CSW 70, Rwanda has been elected as the its Vice-chair and member of the Bureau representing the African Region, which means coordinating the group and amplifying the priorities of Africa within the Bureau and Rwanda's visibility within the Commission.

2.12. GEF bi-annual stakeholders reflection

On May 21st, 2025, MIGEPROF and UN Women convened the 4th Generation Equality Stakeholders Roundtable, bringing together government institutions, civil society, private sector, and development partners to review Rwanda's progress on its 2021–2026 commitments under the GEF Technology and Innovation Action Coalition.

Table 8: Key achievements presented in the meeting on GEF

Indicators	Achievements
Women trained in digital skills	1,265,991
Girls hired as Digital Ambassadors	943
Increase in girls' enrollment in STEM	48.6%
Mobile phone ownership (female-headed households)	74%
Smartphone ownership (female-headed households)	27.1%
Smartphones distributed under Connect Rwanda	541,198 (45% distributed to women)

Women's financial inclusion	96%
Use of digital financial services by women	73%

Key Challenges:

- Low smartphone affordability and broadband access (21.6%)
- Digital safety concerns and tech-facilitated GBV
- Limited gender-disaggregated data and monitoring systems
- Barriers for rural, disabled, and refugee women
- Weak coordination and joint planning among stakeholders

Way forward:

- Strengthen coordination and create a joint one-year action plan
- Expand digital literacy for vulnerable groups
- Improve infrastructure and device affordability



Group photo of national stakeholders at the GEF reflection roundtable

2.13. Celebration of International Women’s Day

On March 8th, 2025 Rwanda joined the global community in celebrating International Women’s Day with a national celebration held in Ngororero District. The event, themed *“Empowered Women, Stronger Nation”* and *“Umugore ni uw’agaciro”* in Kinyarwanda, highlighted the nation's unwavering commitment to gender equality and women's empowerment.

Speaking at the event Speaker of the Chamber of Deputies, Right Honorable Kazarwa Gertrude praised the Rwandan Government's significant strides in empowering women. She underscored the importance of women leveraging available resources, particularly the Business Development Fund (BDF) loans, which offer women preferential terms, including a 50% repayment rate and called men and boys to support in this development.



Celebration ceremony in Ngororero District

“Men, our brothers, support your wives and build strong families together,” stated Right Honorable Kazarwa Gertrude. “Women and men, we commend your collective contributions to our nation. Continue to collaborate across all sectors: economic, governance, and social, to drive progress.”

This year’s celebration featured practical initiatives aimed at directly supporting women and families in need. In collaboration with various partners, the event facilitated the distribution of essential resources, including 10 cows, 268 goats 1,700 chickens, 107 modern and environmentally friendly cooking stoves, 76 water tanks.

2.13.1. Sport events in celebrating international women’s month

The games of volleyball, basketball, and football, took place on: March 14th, 2025 (Volleyball), March 22nd, 2025(Basketball) and March 29th, 2025(Football). The celebration, themed *“Empowered Women, Stronger Nation”* and *“Umugore ni uw’agaciro”* in Kinyarwanda, reaffirmed Rwanda’s dedication to gender equality and women's empowerment.

Officiating the awareness campaign, the Minister of Gender and Family Promotion, Hon.

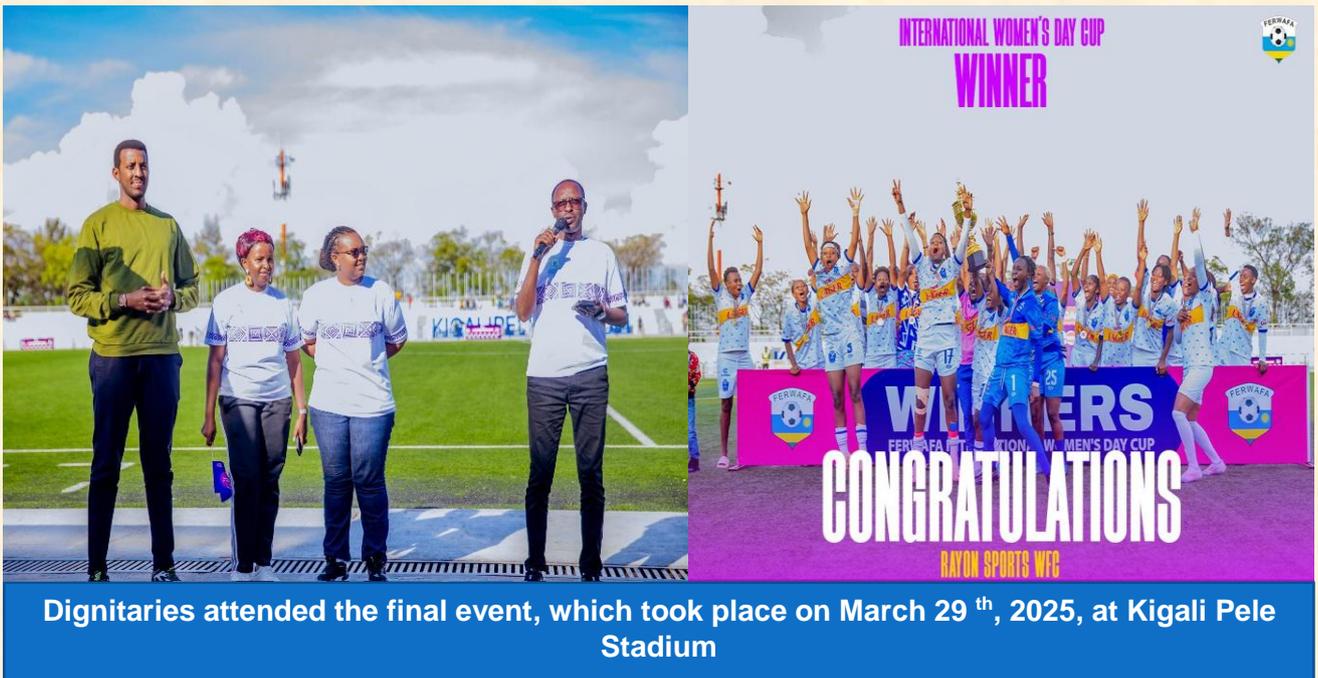


UWIMANA Consolee, attended a volleyball match between Kepler Women’s Volleyball Club and Police Women’s Volleyball Club. Minister encouraged girls and women to pursue their athletic ambitions, emphasizing the benefits of sports for physical health, personal development, and economic empowerment. She also urged parents to

support their children in developing their talents across all sports.

The final event took place on March 29th, 2025, at Kigali Pele Stadium, where Indahangarwa Women's Football Club played against Rayon Sports Women's Club.

Officiating the match, MIGEPROF's Permanent Secretary Mireille Batamuliza reiterated the vital role of women in society, particularly in family and education. She emphasized that women are capable of excelling in all fields and called on everyone to support them in achieving their goals.



Dignitaries attended the final event, which took place on March 29th, 2025, at Kigali Pele Stadium

3. PLANNING, MONITORING AND EVALUATION ACTIVITIES

3.1. Planning activities

During 2024-2025 FY, the Ministry identified and submitted Gender and Family priorities for integration into NST sector plans and developed related planning documents. The Budget Proposal, MTEF, and performance contracts (Imihigo) were also prepared and submitted to MINECOFIN.

3.2. Field Visits on interventions of MIGEPROF and key partners

During 2024-2025 FY, MIGEPROF carried out the following Monitoring and Evaluation Activities

- A midterm monitoring and evaluation was conducted across in the Western Province to assess the performance in implementing the resolutions from coordination meeting.
- Five monitoring exercises were carried out across all Provinces and the City of Kigali to follow up on the implementation of resolutions from coordination meetings.
- The Ministry conducted two monitoring visits to assess the progress of women and girls trained and supported in male-dominated trades, particularly in the mining sector (IPRC Rutongo and Kamonyi site).
- The functionality of Umugoroba w'Imiryango (UWI) was monitored to evaluate its contribution to community-based family cohesion.
- The GBV clinic program was evaluated to assess service delivery and coordination.
- An impact assessment of the Gender Economic Policy Management Initiative (GEPMI) was conducted.
- The internship program for young graduates in leadership was monitored to evaluate its relevance and effectiveness.

In addition, 8 joint M&E field visits were conducted in partnership with key stakeholders including SOS, Femmes Développement, BRAC Rwanda, FXB, Resonate, Trócaire, Kvinna Till Kvinna, and RWARRI to assess the implementation status of their interventions.



Mid-term review of implementation progress on recommendations from coordination meeting /Karongi

4. STRENGTHENING COORDINATION MECHANISM

4.1. The national gender and family cluster meeting

On 10 December 2024, MIGEPROF and UN Women convened the National Gender and Family Cluster (NGFC) meeting to strengthen coordination for gender equality and family cohesion. The meeting brought together stakeholders from government, UN agencies, civil society, and development partners.



In her remarks, the Hon. Minister emphasized the vital role of partners, the need to align with the National Strategy for Transformation (NST2), the importance of engaging men and boys in promoting gender equality and positive parenting, and strengthening community structures such as Inshuti z'Umuryango and the National Women's Council.

Hon. Minister, UWIMANA Consolle in opening the National Gender and Family Cluster (NGFC) meeting

Discussions focused on enhancing collaboration, mainstreaming gender in NST2, and adopting gender-transformative approaches. Key resolutions included establishing a monitoring secretariat, appointing focal persons, improving coordination through sub-clusters, and ensuring accountability.

4.2. Conducting the family and GBV prevention sub cluster meetings

From September 2024 to June 2025, four Sub-Cluster meetings on Family Promotion and Gender-Based Violence (GBV) prevention were conducted under the leadership of MIGEPROF and co-chaired by RWAMREC, bringing together government institutions, civil society organizations, and development partners. The meetings took place as follows:

- On 27th September 2024 at Ngoma District at East Gate Hotel
The agenda included presentations on FXB Sugira Muryango activities, UWI best practices, a model of intervention to support teen mothers, and family law.
- On 25th November 2025 at Kigali in Marriott Hotel
This high-level meeting marked the launch of the 16 Days of Activism Against GBV, under the national theme *“Let’s Build a Violence-Free Family.”* It brought together key stakeholders to strengthen collective action to end GBV.
- 30th April 2025 at Kigali at RNP Head Office, Regional Center of Excellence

The meeting focused on preparations for the International Day of Families 2025 and the MoU application process with MIGEPROF, including the use of the Irembo system.

- Musanze District :25th –26th June 2025

The 4th quarterly sub-cluster meeting included field visits to families of teen mothers and children with disabilities supported by Hope and Homes for Children (HHC), a visit to the Isange One Stop Center at Ruhengeri Hospital, and a coordination and learning session among members.



Permanent Secretary, Mireille Batamuliza expressed her appreciation to the partners for their contribution in addressing challenges affecting families. She urged them to strengthen collaboration in identifying and tackling the root causes of teenage pregnancies, and to intensify efforts in the prevention of child sexual abuse.

PS in MIGEPROF delivered a message to all participants/MUSANZE

4.3. Conduct steering committee meeting on GBV prevention

The National Anti-GBV Steering Committee meeting that was conducted on 4th February 2025 focused on reviewing past resolutions, evaluating IOSC performance, and assessing the draft strategic plan for the Regional Centre of Excellence.

Key issues included delays in implementing previous resolutions, lack of funding for the forensic protocol, challenges in issuing birth certificates for child abuse victims, staffing gaps in IOSCs, limited IT support, weak legal response, and incomplete reintegration efforts.

To address these, the Committee recommended fast-tracking the forensic protocol, improving IOSC staffing and equipment, strengthening legal support, enhancing victim reintegration, and finalizing the Centre of Excellence strategic plan.

4.4. Gender equality and women empowerment (GEWE) sub-cluster meetings

During the 2024–2025 fiscal year, all four GEWE Sub-Cluster meetings were successfully held as scheduled. On 29th August 2024 (Q1), 17th December 2024 (Q2), 25th February 2025 (Q3), and 30th June 2025 (Q4). These meetings provided key platforms for coordination, reviewing progress, strategic planning, and strengthening accountability and collaboration among stakeholders committed to advancing gender equality and women's empowerment.



Participants in GEWE Sub cluster meeting held on June 30th, 2025

4.5.NGM Institutions leadership retreat

With the guiding theme “***Deliver as One Team!***”, the National Gender Machinery (NGM) Institutions including MIGEPROF, NWC, GMO, and NCDA conducted a three-day leadership retreat at Norrsken House and Nyandungu Eco Park on 18th – 20th June 2025. NGM Leadership retreat gathered 57 people from NGM institutions, Vice Mayors in charge of Social Affairs and Deputy District Executive Administrators (DDEA), representing four Provinces & CoK, sub-clusters co-chairs, and other resourceful persons in the area of family-child promotion and protection, gender equality promotion, and women's empowerment.



Participants in the NGM Institutions leadership retreat

The retreat aimed to assess sector priorities during a time of limited budget resources and to design innovative and impactful strategies to promote gender equality, strengthen families, and enhance child protection.

Challenges identified included weak coordination among stakeholders, disconnected data systems, lack of sufficient technical expertise, and low public awareness and resourcing for child protection and nutrition-related interventions.

Some key recommendations

- 👉 Strengthen coordination among NGM institutions.
- 👉 Develop and use a gender and family scorecard.
- 👉 Integrate gender budgeting into national systems.
- 👉 Increase staffing and technical capacity.
- 👉 Establish family education hubs in communities.

CONCLUSION

During the 2024/2025 fiscal year, the Ministry of Gender and Family Promotion (MIGEPROF) made notable strides in advancing gender equality, strengthening family cohesion, and protecting the rights and well-being of children. Key interventions were rolled out nationwide through a combination of capacity-building trainings, community outreach campaigns, joint monitoring field visits, and strategic partnerships with government institutions, civil society organizations, and development partners.

These efforts focused on enhancing awareness and accountability around gender-based violence, promoting positive parenting, and empowering both women and men to actively participate in socio-economic development. While progress has been observed, challenges such as limited resources, social norms, and capacity gaps persist. Therefore, sustained collaboration, continuous monitoring, and targeted capacity strengthening remain essential to foster safe, inclusive, and resilient families across Rwanda.



BUILD SAFE AND RESILIENT FAMILY

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